

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 EA-10 NEA-10 ISO-00 ARA-10

CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-07

EB-08 COME-00 TRSE-00 OMB-01 /129 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 5230

INFO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMEMBASSY STOCKHOLM

AMEMBASSY TEHRAN

AMEMBASSY TEL AVIV

AMEMBASSY TOKYO

USMISSION GENEVA

C O N F I D E N T I A L USUN 2919

E.O. 11652: GDS

TAGS: PORG, SF, JA, IC, ESTC

SUBJECT: RHODESIAN SANCTIONS: CORE GROUP IDEA

REF: (A) STATE 175195 (NOTAL)

(B) USUN 2391

1. MISOFFS MET WITH UK MISOFFS RELLIE AND BYATT TO EXPLORE
IN GREATER DEPTH THE CORE GROUP IDEAS SET FORTH IN REFTELS.

GROUP AGREED THAT THE BENEFITS (OBJECTIVES) OF A CORE
GROUP WERE THAT IT COULD:

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(A) PROVIDE A VENUE OUTSIDE THE FRUSTRATIONS OF THE
SANCTIONS COMMITTEE TO PROMOTE CONSTRUCTIVE DISCUSSION
ON BETTER ENFORCEMENT OF EXISTING SANCTIONS AND, POSSIBLY,
ON EXTENSIONS OF SANCTIONS;

(B) HOIST A SIGNAL TO THE SMITH REGIME AND TO THE
SAG OF FURTHER DETERMINATION BY MAJOR TRADING NATIONS
TO TIGHTEN SANCTIONS ON RHODESIA;

(C) GENERATE POSITIVE PROPOSALS FOR PRESENTATION TO THE SANCTIONS COMMITTEE.

2. THE MAJOR DEBITS OF THE CORE GROUP CONCEPT WERE THAT IT:

- (A) MIGHT BE SEEN AS A CAUCUS OF SANCTIONS BUSTERS;
- (B) WOULD BE TAKEN AS AN INDICATION OF BAD FAITH (I.E. "IF THEY HAVE SOMETHING POSITIVE TO SAY, WHY DON'T THEY SAY IT BEFORE SANCTIONS COMMITTEE?");
- (C) WOULD PROVIDE A NATURAL TARGET FOR RUSSIANS PROPAGANDA EFFORTS.

3. US/UK MISOFFS AGREED AD REFERENDUM THAT BENEFITS JUSTIFIED AT LEAST INITIAL EXPLORATORY MEETING ON CORE GROUP CONCEPT, NOW SET FOR 4:00 P.M. TUESDAY, SEPT 13. INVITEES (AT DEPUTY PERMREP LEVEL) WOULD INCLUDE FRANCE, FRG, CANADA, ITALY, SWEDEN, NETHERLANDS, JAPAN, IRAN, AND POSSIBLY, SWITZERLAND (LONDON FEARED SWISS COULD BE "TROJAN HOUSE" IN GROUP BUT UK MISOFFS THOUGHT THIS OPINION MIGHT BE CHANGED).

4. IN ISSUING JOINT UK/US INVITATION, UK WOULD DESCRIBE SEPT. 13 MEETING AS AN INFORMAL CONSULTATION ON SANCTIONS MATTERS. (IN THIS CONNECTION, "CORE GROUP" LABEL IS PROBABLY TOO FORMAL... "CONSULTATIVE GROUP" MAY BE BETTER). UK/US OBJECTIVES WOULD BE OUTLINED AS ABOVE. CONFIDENTIAL

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5. AT SEPT. 13 MEETING, UK AND US WOULD EXPAND ON THEIR OBJECTIVES FOR CONSULTATIVE GROUP EMPHASIZING THAT: (A) IT WOULD IN NO WAY BE MEANT TO COMPETE WITH SANCTIONS COMMITTEE; (B) IT WOULD BE INFORMAL. THE VENUE COULD CHANGE. OTHER COUNTRIES (I.E. SHIPPING NATIONS) MIGHT BE INVITED TO ATTEND ON AN AD HOC BASIS. OCCASIONAL TECHNICAL DISCUSSIONS COULD BE HELD USING NATIONAL EXPERTS IN APPROPRIATE FIELDS (I.E. CUSTOMS); (C) THE SUBSTANCE OF GROUP DISCUSSIONS, BUT NOT THE EXISTENCE OR COMPOSITION OF THE GROUP ITSELF, WOULD BE KEPT CONFIDENTIAL.

6. ASSUMING CONSULTATIVE GROUP CONCEPT ACCEPTABLE, SEPT. 13 MEETING WOULD THEN DISCUSS AN AGENDA FOR AN INITIAL SUBSTANTIVE MEETING TO BE HELD ON WEDNESDAY, SEPT 21. UK AND US WOULD SUGGEST FOLLOWING AS AGENDA ITEMS:

- (A) DRAWING UP A BLACKLIST OF KNOWN RHODESIAN TRADERS, TO BE CIRCULATED TO NATIONAL CUSTOMS AND IMMIGRATION SERVICES;
- (B) DISCUSSION OF WAYS TO IMPROVE IMPLEMENTATION OF

EXISTING SANCTIONS. (HMG WOULD PREFER THAT SUBJECTS
OF OIL SANCTIONS AND OF PRESSURES AGAINST SAG BE AVOIDED,
AT LEAST FOR INITIAL MEETING).

7. MISSION PREPARED TO GO AHEAD WITH ABOVE SCHEDULE
AND AGENDA UNLESS OTHERWISE INSTRUCTED.

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